

Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-10 EA-10 EUR-12 NEA-10
CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00
PA-01 SP-02 SS-15 NSCE-00 SSO-00 USIE-00 INRE-00
SSM-03 ACDA-12 OMB-01 HA-05 /125 W
-----055738 190825Z /14

O 190530Z MAR 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 0121
INFO AMEMBASSY AMMAN IMMEDIATE
AMEMBASSY BEIRUT IMMEDIATE
AMEMBASSY BONN IMMEDIATE
AMEMBASSY CAIRO IMMEDIATE
AMEMBASSY CARACAS
AMEMBASSY DAMASCUS
AMCONSUL JERUSALEM
AMEMBASSY JIDDA
AMEMBASSY KUWAIT IMMEDIATE
AMEMBASSY LAGOS
AMEMBASSY LA PAZ
AMEMBASSY LIBREVILLE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY MOSCOW
AMEMBASSY NEW DELHI
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
USLO PEKING
AMEMBASSY PORT LOUIS
AMEMBASSY PRAGUE
AMEMBASSY TEL AVIV IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 00974

E.O.11652:GDS
TAGS: PORG, UNSC, XF, IS, LE, US, MARR
SUBJECT: US INTRODUCES DRAFT RESOLUTION ON SOUTHERN
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LEBANON IN THE SECURITY COUNCIL (SC)

SUMMARY: US INTRODUCED DRAFT RESOLUTION ON SOUTHERN LEBANON
(TEXT TRANSMITTED SEPTTEL) IN THE SC ON MARCH 18 AFTER
INTENSIVE CONSULTATIONS AMONG LEBANON, KUWAIT, INDIA AND
OURSELVES TO WORK OUT ACCEPTABLE LANGUAGE.
THE TEXT INCLUDES OUR THREE ELEMENTS (RESPECT FOR LEBANESE

TERRITORIAL INTEGRITY, ISRAELI WITHDRAWAL, AND ESTABLISHMENT OF UN INTERIM FORCE), AND SETS STAGE FOR SYG'S REPORT TO THE COUNCIL WITHIN 24 HOURS OUTLINING THE MANDATE OF THE FORCE. SOVIET UNION HAS EXPRESSED ITS RESERVATIONS, NOTING THAT THE DRAFT RESOLUTION CONTAINS NO CONDEMNATION OF ISRAEL NOR DOES IT SPECIFY A TIME FRAME FOR THE INTERIM FORCE. WE ANTICIPATE, HOWEVER, THAT SOVIETS WILL ABSTAIN RATHER THAN CAST A VETO GIVEN ARAB GROUP SUPPORT FOR THE TEXT. WE EXPECT THE COUNCIL WILL ADOPT THE DRAFT RESOLUTION AT ITS NEXT SESSION -- MARCH 19, 10:30 AM. END SUMMARY.

1. AT MARCH 18 EVENING SESSION OF THE SECURITY COUNCIL AFTER INTENSIVE INFORMAL CONSULTATIONS, THE UNITED STATES INTRODUCED A DRAFT RESOLUTION ON SOUTHERN LEBANON BY WHICH THE SECURITY COUNCIL A) CALLS FOR STRICT RESPECT FOR LEBANESE TERRITORIAL INTEGRITY, SOVEREIGNTY AND POLITICAL INDEPENDENCE: B) CALLS UPON ISRAEL IMMEDIATELY TO CEASE ITS MILITARY ACTION AND WITHDRAW FROM ALL LEBANESE TERRITORY: C) DECIDES TO ESTABLISH A UNITED NATIONS INTERIM FORCE FOR SOUTHERN LEBANON FOR THE PURPOSE OF CONFIRMING THE ISRAELI WITHDRAWAL, RESTORING INTERNATIONAL PEACE AND SECURITY AND ASSISTING THE GOVERNMENT OF LEBANON IN ENSURING THE RETURN OF ITS EFFECTIVE AUTHORITY IN THE AREA: AND D) REQUESTS THE SECRETARY GENERAL TO REPORT TO THE COUNCIL WITHIN 24 HOURS ON THE IMPLEMENTATION OF THIS RESOLUTION. CONFIDENTIAL

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TATION OF THIS RESOLUTION. AMBASSADOR YOUNG'S STATEMENT TO THE COUNCIL DELIVERED AT 1900 HOURS, EXPLAINED THE REASONS FOR THE US INITIATIVE AND THE PURPOSE OF THE FOUR OPERATIVE PARAGRAPHS.

2. AS THE USSR HAD MADE CLEAR IN INFORMAL CONSULTATIONS THAT IT WAS NOT PREPARED TO TAKE A DECISION THIS EVENING, COUNCIL PRESIDENT RICHARD (UK) ADJOURNED THE SECURITY COUNCIL UNTIL MARCH 19 AT 10:30. WE ANTICIPATE THAT THE COUNCIL WILL ADOPT THE RESOLUTION AT TOMORROW MORNING'S SESSION BY A VOTE OF 13 IN FAVOR, WITH SOVIET ABSTENTION AND A STATEMENT BY CHINA INDICATING THAT IT WILL NOT PARTICIPATE IN THE VOTE. THE ARAB GROUP, THROUGH ITS REPRESENTATIVE KUWAITI PERMREP BISHARA, HAS GIVEN ITS SUPPORT TO THE RESOLUTION, AS HAVE OTHER MEMBERS OF THE SECURITY COUNCIL.

3. THE PRESENT TEXT IS THE RESULT OF INTENSIVE CONSULTATIONS THROUGHOUT THE DAY IN WHICH THE PRINCIPAL PARTICIPANTS WERE LEBANON (TUENI), KUWAIT (BISHARA), INDIA (JAIPAL) AND OURSELVES. IN NOON NEGOTIATIONS WITH LEBANON (TUENI) AND KUWAIT (BISHARA), MCHENRY WAS

CONFRONTED WITH A LEBANESE DRAFT CONTAINING NUMEROUS
POINTS OF DETAIL MORE APPROPRIATELY HANDLED LATER IN
CONNECTION WITH THE SYG'S REPORT AND A KUWAITI DRAFT
BASED ON A TOTALLY DIFFERENT APPROACH WHICH BISHARA
INITIALLY INSISTED BE "MARRIED WITH OUR DRAFT."

THE FOUR PREAMBULAR PARAGRAPHS ARE BASED ON A SEPARATE
DRAFT PREPARED BY KUWAIT THE PREVIOUS DAY AND WHICH WERE
INCORPORATED IN THE INITIAL DRAFT WHICH WE CIRCULATED TO
COUNCIL MEMBERS IN THE FIRST ROUND OF CONSULTATIONS. IN
SUBSEQUENT DISCUSSIONS, LEBANON ASKED THE THE INCLUSION

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C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 00974

IN THE THIRD OPERATIVE PARA OF REFERENCES TO ITS
REQUEST FOR A UN FORCE AND TO A DESCRIPTION OF ITS PURPOSE
AS BEING TO ASSIST THE GOL IN RESTORING ITS AUTHORITY
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IN SOUTHERN LEBANON. KUWAIT AND INDIA ASKED FOR OPERA-
TIVE PARA 1 TO CALL ON ISRAEL TO CEASE ITS MILITARY
ACTION AND ALSO ASKED FOR INCLUSION OF THE WORDS "FORTH-
WITH" AND "ALL". THESE CHANGES REFLECTED THEIR
CONCERN TO AVOID AMBIGUOUS WORDING WHICH THEY BELIEVED
ISRAEL COULD USE AS LOOPHOLES TO JUSTIFY REMAINING IN
SOUTHERN LEBANON PENDING THE ESTABLISHMENT OF THE INTERIM
UN FORCE. IN OPERATIVE PARA 2, KUWAIT ASKED FOR DELETION
OF THE WORDS "THE GOVERNMENT OF" BEFORE ISRAEL", ARGUING
THAT ISRAEL HAD TO WITHDRAW EVEN IF ITS GOVERNMENT
CHANGED.

4. LEBANON, APART FROM PRESSING ITS OWN PROPOSALS DES-
CRIBED ABOVE, TOOK A FIRM LINE IN RESISTING FURTHER
CHANGES PROPOSED BY KUWAIT. TUENI REJECTED THE KUWAITI
SUGGESTION THAT OPERATIVE PARA 1 READ "CALLS ON ISRAEL",
ETC., SINCE THIS WOULD IMPLY THAT ISRAEL ALONE HAD TO
RESPECT LEBANESE TERRITORIAL INTEGRITY AND WAS PRESENTLY
FAILING TO DO SO. TUENI ALSO REQUESTED BEIRUT TO CONTACT
THE KUWAIT GOVERNMENT TO ASSURE THAT BISHARA RECEIVED
INSTRUCTIONS WHICH WOULD ALLOW THE NEGOTIATIONS TO COME
TO A SPEEDY CONCLUSION. WE ALSO PRESSED HARD ON THE
IMPORTANCE OF MOVING FORWARD EXPEDITIOUSLY, AND NOT RE-
OPENING THE TEXT TO FURTHER REVISIONS. AT THE END
OF EARLY AFTERNOON NEGOTIATIONS, BISHARA INDICATED
AGREEMENT ON TEXT AS ENDORSED BY LEBANON (AND U.S.).
IN COUNCIL'S INFORMAL CONSULTATIONS, HOWEVER, HE
REVERTED TO SEVERAL POINTS HE PREVIOUSLY HAD RELINQUISHED
AND INTRODUCED SEVERAL WORD CHANGES HE HAD NOT BROACHED
WITH US, TRIGGERING A FURTHER ROUND OF CORRIDOR NEGO-
TIATIONS PRECEDING FINAL INFORMAL CONSULTATIONS OF THE
WHOLE AND THE EVENING'S FORMAL SESSION IN WHICH WE
INTRODUCED THE "FINAL" TEXT OF THE RESOLUTION.
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5. THE SOVIETS DURING AFTERNOON INFORMAL CONSULTATIONS
INDICATED THAT THEY HAD A NUMBER OF PROBLEMS WITH THE
DRAFT RESOLUTION. SOME OF THEM, TROYANOVSKY SAID, HAD

BEEN RESOLVED BY THE KUWAITI CHANGES NOTED ABOVE. THE SOVIETS OBJECTED THAT THE RESOLUTION CONTAINS NO

CONDEMNATION OF ISRAEL. THEY ALSO WANTED A SPECIFIC REFERENCE TO A TIME FRAME FOR THE UN INTERIM FORCE, SUGGESTING THAT OPERATIVE PARA 3 END WITH THE PHRASE "FOR A PERIOD OF TIME TO BE DETERMINED BY THE SECURITY COUNCIL". WE RESISTED FIRMLY. WE TOLD SOVIETS THAT QUESTION OF TIME FRAME WOULD BE ADDRESSED IN SECOND RESOLUTION ESTABLISHING THE MANDATE OF THE FORCE AS HAD BEEN THE MODEL IN THE UNEF AND OTHER RESOLUTIONS. COMMENT: THE SOVIETS HAVE CONTINUOUSLY PRESSED IN PEACE-KEEPING DISCUSSIONS TO RESTRICT THE LATITUDE OF THE SECRETARY GENERAL, AND THIS WAS AGAIN REFLECTED IN THEIR RAISING THIS POINT NOW. SINCE IN ANY CASE THE SOVIETS ARE NOT GOING TO VOTE FOR THE RESOLUTION WE SAW NO PURPOSE IN ESTABLISHING A NEGATIVE PRECEDENT BY ACCEDING TO THEIR REQUEST, THOUGH WE GAVE THEM A LITTLE IN OUR STATEMENT. WE SUBSEQUENTLY SPOKE WITH JAIPAL AND BESHARA AND BELIEVE THEY ARE FIRMLY OPPOSED TO SOVIET EFFORTS.

6. IN THE TWO FORMAL SESSIONS, STATEMENTS WERE MADE BY CANADA, EGYPT, FRANCE, FRG, INDIA, NIGERIA, US, USSR AND YEMEN. REPORT ON THESE STATEMENTS FOLLOWS SEPTTEL.

7. SEE SEPTTEL FOR COMMENT. YOUNG

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